

1. Issues and Opportunities

1.1 Introduction

The Issues and Opportunities Element of the comprehensive plan provides background information on the Town of Burnett, including information on the planning process, public participation, demographic information, and trends and forecasts that may impact the town.

The Town of Burnett is located in the north central portion of Dodge County. The Town of Burnett is bounded by the Town of Chester to the north, the Town of Williamstown to the east, the Town of Oak Grove to the South, and the Towns of Beaver Dam and Trenton to the west. The City of Horicon is located along the southeast border of the Town and the City of Beaver Dam is located approximately 6 miles from the center of the Town. STH 26 provides a direct north- south transportation route through the Town of Burnett, also CTH I is a north- south transportation route. CTH E is located in the southern portion of the Town and is the major east - west transportation route. Map 1-1, Appendix A shows the regional setting of the Town of Burnett.

An Update of the 2030 Plan

In mid-2023, the Town of Burnett was in the midst of discussing several significant problems facing the Town.

The 1977 sanitary sewer system built to replace on-site septic systems no longer satisfies stricter requirements for water treatment imposed by the Wisconsin Department of Natural Resources. This issue is discussed in more detail in the revised Chapter 4 of the Inventory and Trends Report. The Town needs to promote significant growth in the community to pay for required upgrades to the sewer system.

The Town's population has not changed significantly for some time. The population is aging. Demographic trends have undermined the Town's ability to support public services, most especially its volunteer fire and EMS services.

A third major concern, one which has grown over the past years, is declining enrollment in area schools. These trends are discussed in the revised community facilities portion of the Inventory and Trends Report.

Finally, the Dodge County area has a serious labor shortage which is compounded by an even more serious housing shortage. Dodge County is fortunate to have a number of highly successful manufacturers. All of them need staff and are resorting to billboard advertising to find them. But while the jobs are there, potential employees who might move to the area to take those jobs have no place to live.

These trends prompted the Town Board to direct a review of the 2030 Comprehensive Plan, adopted in 2004. Many things have changed since that date. The changes and concerns of the present day led the Town Board to initiate this review. That review, as is shown herein, led the

Town Board to adopt three overarching policy goals which underlie the revisions to this Comprehensive Plan.

1. The Town of Burnett must promote growth in the Town which will generate revenue to finance the sewer service reconstructions and Town public services.
2. The economic future of the area economy depends on increasing the labor supply by constructing additional housing which will be affordable for people employed in the local economy.
3. Beyond the financial incentives for growth, the Town needs more people and children to provide the human resources for public services, including the schools, fire and EMS services.

The Town Board has left unchanged the commitment of the previous plan to maximize preservation of farmland and maintain the rural character of the Town. Those goals can be attained while still pursuing growth. It will require hard work by the community to work for growth that is carefully planned to mesh with the existing residents and neighborhoods.

This Introductory statement is accompanied by the original Plan's introduction, and is supplemented by data from the 2020 Census and updated Census studies. The data shows the need for proactive and positive action by the Town. The Census overview of the Town as of 2022 can be accessed at

https://data.census.gov/profile/Burnett_town,_Dodge_County,_Wisconsin?g=060XX00US5502711275

The Original 2030 Plan Process

In the summer of 2002, the Town of Burnett signed a Resolution agreeing to participate in the Dodge County Multi-Jurisdictional Comprehensive Plan for the general purpose of guiding and accomplishing coordinated growth management within the Town of Burnett. With staff assistance from Dodge County Planning and Development Department and Foth & Van Dyke & Associates Inc., the comprehensive planning effort began where the *Town of Burnett Land Use Plan -2001* left off. The 2001 plan (which actually started in 1999) focused on development of a community opinion survey, a land use plan document, and a future land use map. The plan was completed and was found to be of value to Burnett. However, during development of the land use plan, the state of Wisconsin adopted what is now statute 66.1001, or the Comprehensive Planning law. Whereas the 2001 land use plan focused on one element (land use), the Comprehensive Planning law requires the town to address nine elements as follows:

1. Issues and opportunities.
2. Housing.
3. Transportation.
4. Utilities and community facilities.

5. Agricultural, natural and cultural resources.
6. Economic development.
7. Intergovernmental cooperation.
8. Land use.
9. Implementation.

To meet the requirements of the planning law, the Town of Burnett decided it financially beneficial to participate in the Dodge County Multi-Jurisdictional Comprehensive Plan process. The effort invested in the 2001 land use plan was captured within this plan.

The *Town of Burnett Year 2030 Comprehensive Plan* document is divided into two separate reports, the Inventory and Trends Report and the Recommendations Report. The Inventory and Trends Report contains the necessary background information and maps about the Town of Burnett and points out important trends. The Recommendations Report contains the policies, goals, and objectives of the Town and the recommendations for future action. All maps for the *Inventory & Trends Report* and the *Recommendations Report* are included in Appendix A. Overall, this planning effort is intended to serve as a guide to assist the Town of Burnett in making decisions concerning the conservation and development of land over the next 20 years and beyond.

1.2 Planning Process

In November of 2002, the Dodge County Planning and Development Department and Foth & Van Dyke & Associates Inc. prepared a Comprehensive Planning Grant application on behalf of the Town of Burnett and 18 other communities in Dodge County. In February of 2003, the County was informed by the state that Dodge County, the Town of Burnett, and the other participating communities were awarded a \$321,000 comprehensive planning grant (see map 1-2). On April 30, 2003, the contract with the Wisconsin Department of Administration to produce a comprehensive plan document within 30 months became effective.

In June of 2003, the Town of Burnett signed a Memorandum of Agreement with the Dodge County Planning and Development Department to assist with the development of a Town Comprehensive Plan. The planning program called for a Comprehensive Plan document, a current land use map, and a future land use map. Mapping for the planning program involved the recording, classifying, and analyzing of current land uses in the Town. From this information, a base map with property lines was developed along with an existing land use map and a series of future land use maps.

Wisconsin Statutes, Section 62.23 by reference from Section 60.62 provides that it is a function of the Town Plan Commission to make and certify to the Town Board, a plan for the physical development of the Town of Burnett. The plan's general purpose is in guiding and accomplishing a coordinated, adjusted, and harmonious development...which will, in accordance with existing and future needs, best promote public health, safety, morals, order, convenience, prosperity, or the general welfare, as well as efficiency and economy in the process of development. Wisconsin Statutes, Section 66.1001, further defines a comprehensive plan and a local unit of government's responsibilities. This legislation requires that a community that engages in land use regulations develop and adopt a comprehensive plan. The plan must contain

nine elements as specified in the statutes. It also requires that all land use decisions be consistent with the comprehensive plan.

Policies, goals, and objectives stated in this document reflect the deliberations of the Town Plan Commission and Town Board, based on the comments and opinions expressed by the people within the Town of Burnett. References made to specific state, county, and other governmental programs do not imply endorsement of such plans, but are presented for background and reference only.

1.3 Public Participation Efforts

The Town of Burnett adopted a Public Participation Plan at the beginning of the comprehensive planning process based on input from the Town Plan Commission. The following core efforts were identified to foster public participation above and beyond the statutory requirements of Wisconsin's Smart Growth law:

- + All meetings will be open to the public;
- + Notices and press releases will be sent to local media outlets identifying the time and location of public informational meetings and public hearings;
- + Materials will be kept at the Town Hall and the City of Horicon library for review by local residents and interested persons;
- + Information about regional meetings and the Multi-Jurisdiction Comprehensive Plan will be available on the Dodge County Planning and Development Department website.

In addition, an address to forward written comments shall be provided in meeting notices and news releases. The Commission shall respond to written comments at public meetings. A copy of the Public Participation Resolution is included in Appendix II.

1.4 Population Characteristics

Population Counts

Population change is the primary component in tracking a community's past growth as well as predicting future population trends. Population characteristics relate directly to the community's housing, educational, utility, community, and recreational facility needs, as well as its future economic development. Tables 1-1 and 1-2 display population trends and changes from 1960 to 2000 for all municipalities in Dodge County.

Table 1-1
Population Trends, Dodge County, 1960-2000

	1960	1970	1980	1990	2000
T. Ashippun	1,376	1,500	1,929	1,783	2,308
T. Beaver Dam	1,509	1,933	3,030	3,097	3,440
T. Burnett	899	875	917	915	919
T. Calamus	908	934	1,077	1,009	1,005
T. Chester	933	1,060	981	797	960
T. Clyman	852	889	815	742	849
T. Elba	928	960	1,028	964	1,086
T. Emmet	969	1,050	1,089	1,014	1,221
T. Fox Lake	793	1,501	1,674	1,928	2,402
T. Herman	1,145	1,215	1,131	1,127	1,207
T. Hubbard	1,079	1,301	1,508	1,390	1,643
T. Hustisford	891	1,034	1,262	1,209	1,379
T. Lebanon	1,212	1,278	1,518	1,630	1,664
T. Leroy	1,086	1,146	1,110	1,025	1,116
T. Lomira	1,242	1,247	1,391	1,280	1,228
T. Lowell	1,205	1,254	1,205	1,134	1,169
T. Oak Grove	1,543	1,326	1,333	1,200	1,126
T. Portland	879	915	976	994	1,106
T. Rubicon	1,355	1,564	1,759	1,709	2,005
T. Shields	625	602	584	500	554
T. Theresa	1,092	1,174	1,152	1,083	1,080
T. Trenton	1,221	1,406	1,319	1,299	1,301
T. Westford	890	1,006	1,203	1,248	1,400
T. Williamstown	659	659	657	692	646
V. Brownsville	276	374	433	415	570
V. Clyman	259	328	317	370	388
V. Hustisford	708	789	874	979	1,135
V. Iron Ridge	419	480	766	887	998
V. Kekoskee	247	233	224	218	169
V. Lomira	807	1,084	1,446	1,542	2,233
V. Lowell	341	322	326	312	366
V. Neosho	345	400	575	658	593
V. Randolph*	978	1,089	1,206	1,227	1,346
V. Reeseville	491	566	649	673	703
V. Theresa	570	611	766	771	1,252
C. Beaver Dam	13,118	14,265	14,149	14,196	15,169
C. Columbus*	0	0	0	10	36
C. Fox Lake	1,181	1,242	1,373	1,279	1,454
C. Hartford*	0	0	0	9	10
C. Horicon	2,996	3,356	3,584	3,873	3,775
C. Juneau	1,718	2,043	2,045	2,157	2,485
C. Mayville	3,607	4,139	4,333	4,374	4,902
C. Watertown*	3,968	4,373	5,911	6,754	8,063
C. Waupun*	5,849	5,481	5,439	6,086	7,436
Dodge County	63,170	69,004	75,064	76,559	85,897
Wisconsin	3,951,777	4,417,731	4,705,642	4,891,769	5,363,675

*Municipality crosses county line, only includes portion in Dodge County.

Source: Wisconsin Department of Administration, 1960, 1970, and 1980. U.S. Bureau of the Census, 1990 and 2000. *Municipality crosses county line, only includes portion in Dodge County.

Table 1-2
Population Change, Dodge County, 1970-2000

	1970-1980		1980-1990		1990-2000	
	Number	Percent	Number	Percent	Number	Percent
T. Ashippun	429	28.6%	-146	-7.6%	525	29.4%
T. Beaver Dam	1,097	56.8%	67	2.2%	343	11.1%
T. Burnett	42	4.8%	-2	-0.2%	4	0.4%
T. Calamus	143	15.3%	-68	-6.3%	-4	-0.4%
T. Chester	-79	-7.5%	-184	-18.8%	163	20.5%
T. Clyman	-74	-8.3%	-73	-9.0%	107	14.4%
T. Elba	68	7.1%	-64	-6.2%	122	12.7%
T. Emmet	39	3.7%	-75	-6.9%	207	20.4%
T. Fox Lake	173	11.5%	254	15.2%	474	24.6%
T. Herman	-84	-6.9%	-4	-0.4%	80	7.1%
T. Hubbard	207	15.9%	-118	-7.8%	253	18.2%
T. Hustisford	228	22.1%	-53	-4.2%	170	14.1 %
T. Lebanon	240	18.8%	112	7.4%	34	2.1%
T. Leroy	-36	-3.1%	-85	-7.7%	91	8.9%
T. Lomira	144	11.5%	-111	-8.0%	-52	-4.1 %
T. Lowell	-49	-3.9%	-71	-5.9%	35	3.1 %
T. Oak Grove	7	0.5%	-133	-10.0%	-74	-6.2%
T. Portland	61	6.7%	18	1.8%	112	11.3%
T. Rubicon	195	12.5%	-50	-2.8%	296	17.3%
T. Shields	-18	-3.0%	-84	-14.4%	54	10.8%
T. Theresa	-22	-1.9%	-69	-6.0%	-3	-0.3%
T. Trenton	-87	-6.2%	-20	-1.5%	2	0.2%
T. Westford	197	19.6%	45	3.7%	152	12.2%
T. Williamstown	-2	-0.3%	35	5.3%	-46	-6.6%
V. Brownsville	59	15.8%	-18	-4.2%	155	37.3%
V. Clyman	-11	-3.4%	53	16.7%	18	4.9%
V. Hustisford	85	10.8%	105	12.0%	156	15.9%
V. Iron Ridge	286	59.6%	121	15.8%	111	12.5%
V. Kekoskee	-9	-3.9%	-6	-2.7%	-49	-22.5%
V. Lomira	362	33.4%	96	6.6%	691	44.8%
V. Lowell	4	1.2%	-14	-4.3%	54	17.3%
V. Neosho	175	43.8%	83	14.4%	-65	-9.9%
V. Randolph*	117	10.7%	21	1.7%	119	9.7%
V. Reeseville	83	14.7%	24	3.7%	30	4.5%
V. Theresa	155	25.4%	5	0.7%	481	62.4%
C. Beaver Dam	-116	-0.8%	47	0.3%	973	6.9%
C. Columbus*	0	0.0%	10	0.0%	26	260.0%
C. Fox Lake	131	10.5%	-94	-6.8%	175	13.7%
C. Hartford*	0	0.0%	9	0.0%	1	11.1%
C. Horicon	228	6.8%	289	8.1%	-98	-2.5%
C. Juneau	2	0.1%	112	5.5%	328	15.2%
C. Mayville	194	4.7%	41	0.9%	528	12.1 %
C. Watertown*	1,538	35.2%	843	14.3%	1,309	19.4%
C. Waupun*	-42	-0.8%	647	11.9%	1,350	22.2%
Dodge County	6,060	8.8%	1,495	2.0%	9,338	12.2%
Wisconsin	287,911	6.5%	186,127	4.0%	471,906	9.6%

*Municipality crosses county line, only includes portion in Dodge County.

Source: Wisconsin Department of Administration, 1970 and 1980. U.S. Bureau of the Census, 1990 and 2000.

From 1960-2000, Burnett's population increased from 899 residents to 919. The rate of population growth varied during that time, declining 0.2 percent during the 1980s but increasing 0.4 percent during the 1990s. Surrounding towns, except for Beaver Dam, experienced similar growth patterns.

Population Estimates

Every year the Wisconsin Department of Administration (WDOA), Demographic Services Center develops population estimates for every municipality and county in the state. The 2003 population estimate for the Town of Burnett was 931 residents, an increase of 1.3 percent from 2000. The 2003 estimate for Dodge County was 87,599 residents, an increase of 1.98 percent from 2000. Population estimates from the Wisconsin Department of Administration should be utilized as the primary source for population information until the release of the 2010 Census.

Age Distribution

A shifting age structure can affect a variety of services and needs within the community. A shifting age structure is a national trend that is also prevalent in Wisconsin. The baby-boomer generation, which is the largest segment of the overall population, is nearing retirement age. As this age group gets older the demand for services such as health care will increase and a younger workforce will need to take the place of retirees. It will become increasingly important to recognize if these trends are taking place and to determine how to deal with the effects.

Table 1-3 displays the population by age cohort for the Town of Burnett and Dodge County.

Table 1-3
Population by Age Cohort, Town of Burnett and Dodge County, 2000

	Town of Burnett		Dodge County	
	Number	% of Total	Number	% of Total
Under 5	61	7%	5,098	5.9%
5 to 14	143	16%	12,095	14.0%
15 to 24	104	11%	11,174	13.0%
25 to 34	104	11%	11,746	13.7%
35 to 44	161	18%	15,018	17.5%
45 to 54	146	16%	11,341	13.2%
55 to 64	94	10%	7,439	8.7%
65+	106	12%	11,986	14.0%
Total	919	101%	85,897	100.0%
Median Age	37.9		37.0	

*Percentages may not add up to 100%, due to rounding.

Source: U.S. Bureau of the Census, 2000.

The largest percentage (18 percent) of the Town of Burnett residents is between the ages of 35 to 44, the next largest age cohort is ages 45 to 54. The largest percentage of Dodge County's residents is in the 35 to 44 age category, 17.5 percent. The Town of Burnett is similar since 18 percent of its residents are in the same age category. Also, 16 percent of the Town of Burnett's population is 5 to 14 years of age, which is higher than the County's percentage. The Town of Burnett's median age is 37.9, which is slightly older than Dodge County's median age of 37.

Educational Attainment

Approximately 49.1 percent of Burnett residents have attained a high school level education, higher than the 43.6 percent in Dodge County. The second largest percentage (15.2 percent) of education attainment in the Town of Burnett is some college, no degree. The Town of Burnett has 8.4 percent of its residents obtaining a bachelor's degree, which is lower than the Dodge County percentage of 9.5. The Town of Burnett had a lower percentage of residents with 12th grade or less and no diploma than the County. Table 1-4 indicates the education levels for the Town of Burnett and Dodge County.

Table 1-4
Educational Attainment, Town of Burnett and Dodge County, 2000

Attainment Level	T. Burnett		Dodge County	
	Number	Percent of Total	Number	Percent of Total
Less than 9th grade	38	6.1%	4,025	7.0%
9th grade to 12th grade, no diploma	65	10.5%	6,128	10.7%
High school graduate (includes equivalency)	304	49.1%	25,031	43.6%
Some college, no degree	94	15.2%	10,588	18.4%
Associate degree	50	8.1%	4,079	7.1%
Bachelor's degree	52	8.4%	5,476	9.5%
Graduate or professional degree	16	2.6%	2,126	3.7%
Total Persons 25 and over	619	100.0%	57,453	100.0%

Source: U.S. Bureau of the Census, 2000. Only includes persons age 25 and over.

Household Income

Table 1-5 displays the 1999 household income and median household income for the Town of Burnett and Dodge County as reported by the 2000 Census. The highest percentage (30.5 percent) of residents in the Town of Burnett had a household income between \$50,000 to \$74,000. The next largest percentage (18.3 percent) of household income was \$75,000 to \$99,999, which was much higher than the County's percentage of 10.5 percent of the same income level. Approximately 7.5 percent of the households in the Town of Burnett had a household income of \$100,000 or greater. This exceeded the County's 6.9 percent of households that made \$100,000 or more. The median household income for the Town of Burnett was \$55,000. The median income for Dodge County was \$45,190, slightly higher than the State's

reported median income of \$43,791. The Town of Burnett has a significantly lower percentage of households earning \$35,000 or less than the County.

Table 1-5
Household Income, Town of Burnett and Dodge County, 1999

	T. Burnett		Dodge County	
	Number	% of Total	Number	% of Total
Less than \$10,000	24	7.2%	1,659	5.3%
\$10,000 to \$14,999	9	2.7%	1,627	5.2%
\$15,000 to \$24,999	30	9.0%	3,579	11.4%
\$25,000 to \$34,999	33	9.9%	4,434	14.1%
\$35,000 to 49,999	50	15.0%	6,420	20.4%
\$50,000 to \$74,999	102	30.5%	8,326	26.4%
\$75,000 to \$99,999	61	18.3%	3,305	10.5%
\$100,000 to \$149,999	20	6.0%	1,605	5.1%
\$150,000 or More	5	1.5%	558	1.8%
Total	334	100.1%	31,513	100.2%
Median Household Income	\$55,000		\$45,190	

Source: U.S. Bureau of the Census, 2000.

*Percentages may not add up to 100%, due to rounding.

Population Projections

Population projections are based on past and current population trends and are not predictions, rather they extend past growth trends into the future and their reliability depends on the continuation of these past growth trends. Projections are therefore most accurate in periods of relative socio-economic and cultural stability. Projections should be considered as one of many tools used to help anticipate and predict change within the community.

Table 1-6 displays the population trends in the Town of Burnett and Dodge County from 1990 through 2003.

Table 1-6
Population Trends, Town of Burnett and Dodge County, 1990-2003

Year	Town of Burnett		Dodge County		Wisconsin	
	Population	% Change	Population	% Change	Population	% Change
1990	915		76,559		4,891,769	
1991	917	.21	76,884	0.42	4,920,507	0.59
1992	921	.43	78,032	1.49	4,968,224	0.97
1993	923	.21	78,738	0.90	5,020,994	1.06
1994	920	p22	78,945	0.06	5,061,451	0.81
1995	930	1.08	79,915	1.23	5,101,581	0.79
1996	927	{.32}	80,839	1.16	5,142,999	0.81
1997	936	.97	82,147	1.62	5,192,298	0.96
1998	945	.96	83,348	1.46	5,234,350	0.81
1999	950	.52	84,312	1.16	5,274,827	0.77
2000	919	{3.26}	85,897	1.88	5,363,675	1.68
2001	923	.43	86,476	0.67	5,400,004	0.68
2002	923	0	87,083	0.70	5,453,896	0.99
2003	931	.86	87,599	0.59	5,490,000	0.66
Total Change	16	1.74	11,040	14.42	598,231	12.23'

Source: Official Population Estimates, Demographic Services Center, Wisconsin Department of Administration

In the years 1990 and 2000 the Town of Burnett's population was verified by a census, the other years listed are estimates by the Wisconsin Department of Administration. In 2000, the Town's population was lower than the estimated increases of the other years. Overall, the Town of Burnett has typically had an increase in its population from 1990 to 2003. Compared to the County, the Town has had a noticeably lower percent change in its population.

Wisconsin Department of Administration, Population Projections

In 2002 the Wisconsin Department of Administration (WDOA) Demographic Services Center prepared baseline population projections to the year 2025 for the communities and counties of Wisconsin. The WDOA utilized a projection formula that calculates the annual population change over three varying time spans. From this formula, the average annual numerical population change is calculated, which was used to give communities preliminary population projections for a future date. Table 1-7 shows the WDOA population projection for the Town of Burnett.

Table 1-7
WDOA Population Projections, Town of Burnett, 2000-2025

2000 Population	2010	2015	2020	2025	% Change 2000-2020	Total New Persons 2000-2020
919	910	906	900	894	-2.7	-25

ource: Wisconsin Department of Administration, Demographics Services Center, Preliminary Population Projections for Wisconsin Municipalities: 2000-2020

The Town of Burnett is estimated to have a 2.7 percent decrease in population from 2000 to 2025. According to the WDOA Population Projection, the Town of Burnett will have a population of 894 by 2025. The WDOA projection shows the Town will lose 25 persons by 2025.

Census/Population Estimate Projections

Projections were created by using the population estimates of 1990 to 2000 census population data along with the 2003 population estimate and increasing or decreasing population counts by the annual percentage rate of increase or decrease. Therefore, projections are based directly on historical population trends. Table 1-8 displays the resulting projections from the 2000 population estimate to the 2030 projection.

Table 1-8
Census/Population Estimate Projections, Town of Burnett, 2000-2030

<u>2000 Population</u>	2010	2015	2020	2025	2030	% Change 2000-2030	Total New Persons 2000-2030
919	939	945	951	957	963	4.8	44

Source: Foth & Van Dyke and Dodge County Planning and Development Staff

The Foth & Van Dyke and Dodge County Planning and Development Staff used the Town of Burnett's yearly growth percentages from 1990 to 2003 to determine the Town's future population. The Town of Burnett had an estimated 0.12 percent annual increase from 1990 to 2003. According to the average yearly growth rate, the Town of Burnett will have 963 residents by 2030. The projection shows the Town will add 44 persons by 2030.

Alternate Population Projections

The Alternate Population Projection was produced by Foth & Van Dyke and Dodge County Planning and Development Staff to give County and local officials another population projection model. The Alternate Population Projection utilizes current average household size (2.78) and the building permit data from 1994 to 2003 (average of three new homes per year) to create a new population projection model. The average household size in 2000 was multiplied by the average number of new housing units built annually to produce the alternate population projection. The projection assumption includes all new housing units produce new residents to the Town. Table 1-9 displays the Alternate Population Projections for the Town of Burnett.

Table 1-9
Alternate Population Projections, Town of Burnett, 2000-2030

2000 Population	2010	2015	2020	2025	2030	% Change 2000-2030	Total New Persons 2000-2030
						27.3	250
917	1,002	1,042	1,083	1,125	1,167		

Source: Foth & Van Dyke and Dodge County Planning and Development Staff

The Alternate Population Projection shows the Town of Burnett having a 27.3 percent increase in population between 2000 and 2030. According to the Alternate Population projection, the Town of Burnett will have 1,167 residents in 2030, an increase of 250 residents from 2000.

1.5 Housing Characteristics

Table 1-10 displays the number of housing units found in the Town of Burnett and Dodge County for 1990 and 2000. The table also includes the number of occupied and vacant homes.

The U.S. Census Bureau classifies housing units as a house, apartment, mobile home or trailer, a group of rooms, or a single room occupied as separate living quarters, or if vacant, intended for occupancy as separate living quarters. Separate living quarters are those in which the occupants live separately from any other individuals in the building and which have direct access from outside the building or through a common hall.

Table 1-10
**Housing Supply, Occupancy and Tenure,
Town of Burnett and Dodge County, 1990-2000**

T. Burnett						
	1990	Percent of Total	2000	Percent of Total	#Change 1990-00	%Change 1990-00
Total housing units	333	100.0%	353	100.0%	20	6.0%
Occupied housing units	326	97.9%	330	93.5%	4	1.2%
Owner-occupied	260	78.1%	285	80.7%	25	9.6%
Renter-occupied	66	19.8%	45	12.7%	-21	-31.8%
Vacant housing units	7	2.1%	23	6.5%	16	228.6%
Seasonal units	0	0.0%	2	0.6%	2	0.0%

Source: U.S. Bureau of the Census, 2000.

Dodge County

	1990	Percent of Total	2000	Percent of Total	#Change 1990-00	%Change 1990-00
Total housing units	28,720	100.0%	33,672	100.0%	4,952	17.2%
Occupied housing units	26,853	93.5%	31,417	93.3%	4,564	17.0%
Owner-occupied	19,632	68.4%	23,067	68.5%	3,435	17.5%
Renter-occupied	7,221	25.1%	8,350	24.8%	1,129	15.6%
Vacant housing units	1,867	6.5%	2,255	6.7%	388	20.8%
Seasonal units	950	3.3%	815	2.4%	-135	-14.2%

Source: U.S. Bureau of the Census, 2000.

In 2000, the Town of Burnett had 353 housing units, a 6 percent increase from 1990. In 2000, approximately 93.5 percent of the community's housing units were occupied. Of this figure, approximately 80.7 percent were occupied by owners and 12.7 percent were occupied by individuals renting the housing unit. Vacant units accounted for 6.5 percent of the total housing supply. Only .6 percent of the housing units within the community were for seasonal, recreational, or occasional use.

Table 1-11 displays the average household size found in the Town of Burnett and Dodge County for 1990 and 2000.

Table 1-11
Average Household Size, Town of Burnett
and Dodge County, 1990 and 2000

	1990	2000
Town of Burnett	2.81	2.78
Dodge County	2.71	2.56

Source: U.S. Bureau of the Census, 1990-2000.

The size of households have decreased from 11 years ago, families are having fewer children than the large traditional families. The Town of Burnett average household size has decreased by approximately .03 persons since 1990. The County's average household size has decreased at a much faster rate than that of the Town. In 2000, the Town of Burnett had a higher average household size than the County's 2.56 persons and the State of Wisconsin's 2.50 persons.

Housing Unit Projections

Housing unit projections are an important element in preparing the comprehensive plan for the community. Specifically, they are used as a guide to estimate required acreage to accommodate future residential development, as well as prepare for future demands growth may have on public facilities and services throughout the planning period. Similar to population projections, it is

important to note that housing projections are based on past and current trends, and therefore should only be used as a guide for planning.

Please refer to Table 2-5 for the linear housing unit projection and Table 2-6 for the alternate housing unit projection utilizing building permit data.

1.6 Employment Characteristics

Employment by industry within an area illustrates the structure of the economy. Historically, Dodge County has had a high concentration of employment in the manufacturing and agricultural sectors of the economy. Recent state and national trends indicate a decreasing concentration of employment in the manufacturing sector while employment within the services sector is increasing. This trend is partly attributed to the aging of the population.

Table 1-12 displays the number and percent of employed persons by industry group in the Town of Burnett and Dodge County for 2000.

The manufacturing sector supplied the most jobs (35.8 percent) and retail trade sector provided the second most jobs (15.4 percent) in the Town of Burnett. The greatest percentage of employment for the County was also in the manufacturing sector (33.2 percent), followed by the educational, health, and social services (16.0 percent). The agricultural, forestry, fishing and hunting, and mining sector provided 5.0 percent of the employment by industry in the County. However, in the Town of Burnett the agricultural, forestry, fishing and hunting, and mining sector claimed 11.2 percent, more than double the County's percentage.

Table 1-12
Employment by Industrial Sector, Town of Burnett and Dodge
County, 2000

<u>Industry</u>	T. Burnett		Dodge County	
	<u>Number</u>	Percent of Total	Number	Percent of Total
Agriculture, forestry, fishing and hunting, and mining	58	11.2%	2,148	5.0%
Construction	30	5.8%	2,840	6.6%
Manufacturing	186	35.8%	14,359	33.2%
Wholesale trade	8	1.5%	1,142	2.6%
Retail trade	80	15.4%	4,668	10.8%
Transportation and warehousing, and utilities	16	3.1%	1,584	3.7%
Information	5	1.0%	792	1.8%
Finance, insurance, real estate, and rental and leasing	6	1.2%	1,523	3.5%
Professional, scientific, management, administrative, and waste management services	20	3.9%	1,691	3.9%
Educational, health, and social services	71	13.7%	6,929	16.0%
Arts, entertainment, recreation,				
Accommodation, and food services	16	3.1%	2,235	5.2%
Other services (except public administration)	2	0.4%	1,555	3.6%
Public administration	21	4.0%	1,731	4.0%
Total	519	100.0%	43,197	100.0%

*Percentages may not add up to 100%, due to rounding.

Source: U.S. Bureau of the Census, 2000.

1.7 Issues and Opportunities Trends

Population Trends and Outlook

Identified below are some of the population and demographic trends that can be anticipated over the next 30 years in the Town of Burnett:

- Burnett's population is projected to rise according to the linear (4.8%) and alternative (27%) population projections. The WDOA population projection expects the population to decrease in the Town of Burnett by 2.7% over the next 20 years. The alternative population projection, based on building permits, is most likely high and growth will be closer to the linear trend projection.
- School attainment percentages will gradually change, with more of the population attaining education beyond high school.
- Household income will slowly rise.
- The number of births will continue to support the rise in population, and deaths will rise due to the aging baby boomers generation.

- The 65-plus population will increase slowly up to 2010, and then grow dramatically as the baby boomers join the ranks of the elderly.
- The Town's population will continue to age and have resulting effects on local service demands and housing needs.

APPENDIX – American Community Survey Profile of the Town of Burnett, 2022

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